



Republic of the Philippines
SANGGUNIANG PANLUNGSOD
City Government of Naga

ORDINANCE NO. 2024-055
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AN ORDINANCE ESTABLISHING THE SOCIAL PROTECTION ORDINANCE OF NAGA CITY:-

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EXPLANATORY NOTES

The Philippine Constitution of 1987 serves as our guidance, particularly when it comes to advocating for pro-poor policies that will better the lives of our less fortunate fellow citizens. A just and dynamic social order that will guarantee the country's prosperity and independence, as well as free its citizens from poverty, is what the state aims to "promote through policies that provide and promote adequate social services, employment opportunities, a high standard of living, and an improved overall quality of life for all."

Towards this end, the state shall endeavor to work on initiatives that invest and harness our country's human capital and enhance the provision of essential services to the underprivileged, especially in the areas of nutrition, health, and education. These interventions are expected to break the intergenerational cycle of poverty.

One of the most significant efforts to enhance the health, nutrition, and educational aspects of their lives is the Pantawid Pamilyang Pilipino Program (4Ps), which is the national strategy to reduce poverty and a human capital investment program that offers conditional cash transfers to impoverished households for a maximum of seven (7) years.

The 4Ps was institutionalized through the passage of Republic Act No. 11310 on April 17, 2019 while its Implementing Rules and Regulations (IRR) was approved on December 10, 2019.

In Naga City, there are at least three (3) programs that focus on protecting the most vulnerable populations. These programs include the following: (1) the SANGGAWADAN Program, which targets at-risk youth, out-of-schools, and other vulnerable children; (2) the QUEEN Program, which aims to improve child performance in school by providing assistance to parents every quarter of the year, and (3) the Guinhawang Nagueño Program that strives to improve the lives of our less fortunate city dwellers.

However, even with the interventions, there is still a need for support mechanisms after their "exit" or graduation from these programs, in order to provide continuity and accomplish the intent of the undertakings in line with the aims of the Constitution.

Along this line, the provision of social protection services and facilities is therefore earnestly desired. Hence this Ordinance.

SECTION 1. TITLE. This ordinance shall be known and cited as the **"Social Protection Ordinance of Naga City."**

SECTION 2. SCOPE/COVERAGE. This Ordinance shall cover existing social protection programs of the City Government of Naga, to include the QUEEN Program, the SANGGAWADAN Program, Guinhawang Nagueño, among others.

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Further, this legislation endeavors to support the joint Memorandum Circular (JMC) issued by the Department of Social Welfare and Development (DSWD) and the Department of the Interior and Local Government (DILG) in the year 2019, which provides for the guidelines for LGU support of the 4Ps implementation within their respective areas or jurisdiction.

SECTION 3. LEGAL BASES. The following constitute the legal bases of this Ordinance:

- a. Republic Act No. 11310 or "An Act Institutionalizing the Pantawid Pamilyang Pilipino Program (4Ps)", otherwise known as the "Pantawid Pamilyang Pilipino Program (4Ps) Act" And Implementing Rules and Regulations (IRR);

- b. Republic Act No. 10173 or "An Act Protecting Individual Personal Information in Information and Communications Systems in the Government and the Private Sector, creating for this Purpose a National Privacy Commission, and for Other Purposes", otherwise known as the "Data Privacy Act of 2012" and its IRR;

- c. Title I, Chapter II, Sections 16 [General Welfare] and 17 (b) (2) (IV), (b) (3) (v), (4) [Basic Services And Facilities] of Republic Act No. 7160 or the "Local Government Code of 1991" and Rule I, Article 3 (d) of its IRR;

- d. Executive Order No. 138, Series of 2021, dated June 1, 2021, titled "Full Devolution of Certain Functions of the Executive Branch to Local Governments, Creation of a Committee on Devolution, and for Other Purposes" and its IRR;

- e. City Ordinance No. 2016-043, as amended - The Sanggawadan Program of Naga City;

- f. City Ordinance No. 2007-045, as amended - The Queen Program of Naga City;

- g. Executive Order 2014-019, as amended - Establishing the Guinhawang Naguño Program;

SECTION 4. PURPOSE/OBJECTIVE. This Ordinance is enacted to

ensure that the vulnerable and marginalized sectors in the City are being enabled and adequately supported in their attainment of an improved quality of living. Specifically, this aims to attain the following:

- 1. Track and monitor the progress of the existing programs and its beneficiaries, especially for those households completing the program or bound to "exit" the same

- 2. Recognize the initiative and good practices of the different barangays in support of the existing programs under the social protection sector, through the adoption of monitoring tool as agreed upon by the Council herein created; and

- 3. Identify areas of concern for the provision of possible assistance from concerned government agencies, national or local

SECTION 5. DEFINITION OF TERMS

- a. Poor. Refers to households whose income falls below the poverty threshold as defined by the National Economic and

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Development Authority (NEDA) and who cannot afford in a sustained manner to provide their minimum basic needs of food, health, education, housing, and other essential amenities of life.

- b. Vulnerable Groups. Refer to those who experience a higher degree of social exclusion and deprivation than the general population and those who go through difficult circumstances, including but not limited to the following: (i) children, (ii) women, (iii) indigenous peoples, (iv) homeless street families, (v) groups that experience a higher risk of poverty in line with the Special Protection Operational Framework of NEDA.
- c. Graduation. Refers to the improvement of the level of well-being of poor households from survival and subsistence to self-sufficiency towards their eventual exit from the program through the provision of integrated and holistic support services and programs.
- d. Exit. A qualified household-beneficiary shall be deemed to exit from the program based on the guidelines set.
- e. Sustainability Plan. Refers to the LGUs' overall plan for the 4Ps exiting household to support and sustain the initiative started while under the program.
- f. Aftercare Service. The provision of interventions, approaches, and strategies with the end goal of ensuring effective reintegration and relapse prevention of the children, youth, women, persons with disabilities, and older persons discharged from residential and correctional facilities. It may be support services provided to exited household designated to sustain their gains made while in the 4Ps.
- g. Case Management. Refers to a process used by the DSWD to enable the qualified household beneficiaries to improve their functioning by dealing with their difficulties specifically in complying with the terms of the program. It shall refer to a mutually agreed process of assessing, planning, managing, coordinating, and advocating for services and other interventions towards improving the well-being of household using the Social Welfare and Development Indicator (SWDI) and other related tools.
- h. Convergence. An approach to mobilize various government agencies to strengthen the capacity of the poor communities to identify their needs, mobilize resources, and participate in the local planning and policy development, including the budgeting processes.
- i. Transition. New phase of intervention specific to the planning for the future and building self-reliance and independence skills as preparation for program exit. In this phase, connections to support networks and services that promote permanency of improved well-being of self-sufficient 4Ps households, are identified and built.

SECTION 6. POLICY CONTENT AND GUIDELINES. Under this Ordinance, the City Government of Naga shall institutionalize a comprehensive local Social Protection Ordinance which shall mandate the delivery of

adequate social protection services with the aim of reducing poverty and vulnerability, improving the well-being, and promoting the rights of the poor and marginalized as embodied in existing city government programs and projects and those from national agencies which directly address the concerns of the poor such as the 4Ps program.

By this, it shall:

1. Facilitate and address the identified supply-side gaps and concerns for health, nutrition, and education to comply with the program conditions as well as livelihood and employment in a timely manner to enable the beneficiaries sustain the gains of the program;
2. Consider appropriate programs, services and interventions to vulnerable groups and sectors within the QUEEN, SANGGAWADAN and Guinhawang Nagueño and 4Ps such as, but not limited to children, youth, women, persons with disabilities, and Homeless Families (HSF);
3. Assist the City Link, CSWD Community Facilitator/Case Worker in identifying cash for work projects for the homeless Families (HSF) and other vulnerable groups;
4. Assist in community organizing by providing access to data, necessary information from the relevant offices of the LGU, subject to the Data Privacy Act;
5. Ensure implementation of the plans and agreements for the beneficiaries with specific programs and services detailing transitioning or exit procedures;
6. Ensure package of complementary intervention and support services are available and sufficient based on the agreed household intervention/transition plan;
7. Ensure the provision of post-program services based on the exit plan to sustain the gains of households and establish an operational monitoring mechanism;
8. Maintain records relative to the implementation of various programs and services of the graduating/exiting individuals such as in SANGGAWADAN, QUEEN, Guinhawang Nagueño, 4PS, and the like.

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SECTION 7. SOCIAL PROTECTION COUNCIL. It is hereby declared under this ordinance that a Council, with the following functions and composition, shall be established:

- Chairperson: City Mayor
Co-Chairperson: City Vice Mayor
Members: Chair, SP Committee on Education
Chair, SP Committee on Health and Nutrition
City Social Welfare Officer
City Link, 4PS program
General Services Officer
City Health Officer
Metro Peso Manager
City Population and Nutrition Officer
President, Liga ng mga Barangay
Executive Director, Naga City People's Council
President, KBP Cam Sur

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Functions. The following shall govern the functions of the Social Protection Council:

1. Assist in the assessment and ensure resolution of program concerns and feedback;
2. Identify programs and services provided by the CGN to graduating/exiting LERC, Queen/Sanggawadan, to include the 4Ps households;
3. Recognize the innovations of the different barangays in the course of implementing such program/s;
4. Identify areas of concern for provision of possible assistance and resource augmentation or other social developmental intervention/s;
5. Include the City Action Plan related to this Ordinance for implementation in the Comprehensive Development Plan (CDP);
6. Perform other functions as stated in the JMC.

SECTION 8. MONITORING. The Council may come up/innovate and/or adopt a comprehensive tool to monitor the progress in carrying out full intent and purposes of this Ordinance.

SECTION 9. AIP ADJUSTMENT. Adjustment/modification in the Annual Investment Plan (AIP) of the City Government of Naga to reflect said legislation takes effect upon the effectivity of this Ordinance.

SECTION 10. APPROPRIATIONS. The funds necessary to implement this Ordinance shall be included in the regular budget of the City Social Welfare and Development Office as part of its social services and development initiatives for its constituents.

SECTION 11. SEPARABILITY. If, for any reason, any part or provision of this Ordinance is declared invalid or unconstitutional, the other provisions not affected thereby shall remain in full force and effect.

SECTION 12. EFFECTIVITY. This Ordinance shall take effect immediately upon its approval.

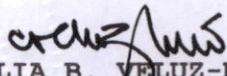
ENACTED: May 21, 2024.

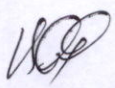
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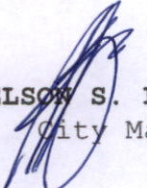
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WE HEREBY CERTIFY to the correctness of the foregoing ordinance.


CECILIA B. VELUZ-DE ASIS
City Vice Mayor
& Presiding Officer


GIL A. DE LA TORRE
Secretary to the
Sangguniang Panlungsod

APPROVED:


NELSON S. LEGACION
City Mayor 5/22/24