



Republic of the Philippines
Tangapan ng Sangguniang Panlungsod
2/F City Hall Bldg., J. Miranda Ave., Con. Peq., Naga City
☎ 472-79-19 • 473-20-51



ORDINANCE NO. 2016-046
VVVVVVVVVVVVVVVVVVVVVVVVVVVVVVVV

AN ORDINANCE MANDATING THE ESTABLISHMENT OF THE NAGA CITY INTEGRATED EMERGENCY RESPONSE AND RESILIENCE RESOURCE AND ACTION CENTER, PROVIDING GUIDELINES FOR ITS OPERATIONS, AND APPROPRIATING FUNDS FOR THE CONSTRUCTION OF THE FACILITY, AND FOR OTHER PURPOSES:-

Sponsor: Councilor Joselito S.A. del Rosario *[Signature]*
Co-Sponsors: Councilor Greg Re Abonal *[Signature]*
Councilor Jose C. Rañola, MD *[Signature]*
Councilor Elmer S. Baldemora *[Signature]*
Councilor Julian C. Lavadia, Jr. *[Signature]*
Councilor Vidal P. Castillo *[Signature]*
Councilor Ray-An Cydrick G. Rentoy *[Signature]*
Councilor Salvador M. Del Castillo *[Signature]*
Councilor Tomas Ramon A. Sanchez, Jr. *[Signature]*

EXPLANATORY NOTE

WHEREAS, the City of Naga has been on a constant development upswing for the past decades, and its citizens have been both the recipients and participants of this socio-economic growth;

WHEREAS, it is incumbent upon the Naga City Government to ensure that such a momentum of development is maintained not only for the succeeding years, but for the longer-term;

WHEREAS, the realities of the ever-increasing threats of a worldwide trend of intensifying weather disturbances and threats of natural calamities such as typhoons, monsoon rains and floods, droughts, earthquakes, and many more, exacerbated by humanity's abuse and unsustainable use of natural resources;

WHEREAS, there are also the hazards posed by the consequences - unintended or not, of peoples' actions, including criminality and terrorism, fires, medical emergencies, and natural calamities;

WHEREAS, all these pose a danger to the lives and properties of the people, most especially to the most vulnerable marginalized socio-economic sectors of our society;

WHEREAS, the realization of such risks to development and socio-economic justice have led to international and national responses, embodied in the mandate and operations of the disaster and risk reduction management systems from the national down to the community levels;

WHEREAS, it is the duty of the Naga City Government to take full cognizance of such threats, and maximize the contribution of the DRRM structures and approaches, especially since our geographic and geological location makes our citizens vulnerable to natural and man-made calamities and emergencies;

WHEREAS, as an initial step towards addressing such responsibility, the 12th Sangguniang Panlungsod, thru the Committee on Peace and Order, Public Safety and Disaster Management mandated the formation of a Technical Working Group to conduct a disaster preparedness audit to assess the level of preparedness of the city's major institutions to objectively determine the specific needs for improving the Naga City's capacities for responding to natural and man-made risks;

WHEREAS, such audit, through a follow-up presentation of results and consultations with representatives of the city's institutions, generated both general and particular recommendations for raising the level of preparedness for calamities, including the need for a comprehensive and standardized system of trainings for disaster preparedness and responses for major institutions, the capacitation of barangays through facilities and trainings, the upgrading and upscaling of facilities and resources, tighter coordination and communication among DRRM stakeholders, and other suggestions.

BE IT ORDAINED, therefore, by the Sangguniang Panlungsod of the City of Naga, that:

SECTION 1: Title. This ordinance shall be known as the "Naga City Integrated Emergency Response and Resilience Resource Action Center" Ordinance

SECTION 2: Policy Statement. The protect the Nagueño from the threats and risks of natural and man-made calamities and adequately respond to emergencies, and therefore ensure the continuing and long-term social and economic development of the City of Naga, the city government must aggressively upgrade, upscale, and integrate its disaster and risk reduction management system. 7

SECTION 3: Vision and Mandate. The aspiration of this ordinance is a Naga City that is both adequately equipped and capable of responding to emergencies and calamities, and also forward-looking through a high level of readiness for such situations, thus contributing to enhancing the city's resiliency.

This positive, pro-active and developmental perspective shall be concretized and operationalized through the establishment of the Naga City Integrated Emergency Response and Resilience Response and Action Center (NC IE3RAC). f

SECTION 4: Structure and Functions. The multiple roles in readiness and responsiveness, as well as its long-term mandate for the city requires the creation of several organizational mechanisms and functions.

4.1. Management and Coordination

The NC I3RAC shall be coordinated and managed by a central committee of representatives of stakeholders, both from the government and private sectors, and headed by the Local Chief Executive.

4.2. Program Components

Four (4) development and capability building program components shall be established to fulfill its integrative, forward-looking, and multiple functionality, to be supervised by a respective Program Manager.

a. Operations, Management and Response Capabilities

This component shall oversee and ensure the efficient and effective operations and response to the key needs of the city. These include disaster and emergency response through the Unified Rapid Response Team (URRT), and traffic management under a Traffic Management Center (TMC). These functions shall be coordinated by the Central Communications Center (3C).

b. Equipment and Physical Resource Capabilities

The NC IE3RAC shall be fully equipped with the necessary and state of the art facilities to respond to all types of emergencies. Furthermore, communities and institutions may not possess adequate or appropriate equipment, tools, or supplies to respond to all types of emergency situations. The NC IE3RAC shall organize a physical resource pool to lend to communities or organizations during special needs.

c. Technological Capabilities

A progressive research and development office shall be a key component, accessing the latest technology, and adapting these to the specific conditions and needs of the city. This includes weather tracking and prediction; infrastructure design and testing; and legal, organizational and management research.

d. Disaster Preparedness Training for Citizens and Institutions

This center shall initiate and continue to develop a Comprehensive Readiness and Resilience Education Program (CRREP) that will not only provide skills training for preparedness, but inculcate the appropriate values and attitudes for readiness and resiliency. The program shall thus provide a holistic learning and training approach towards preparedness and resiliency.

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This shall include the development of a standard system of emergency drills that will be formulated by a composite group of experts and stakeholders, including the Bureau of Fire, Public Safety Office, Office of Civil Defense, Red Cross, and other specialists in the field. This shall be codified through a standard operating procedures in a manual to ensure a common and high standard of readiness and response of the public and private institutions.

In addition to the standardized training and drills, the organizational outputs of this center and the CRREP shall be the formation of DRRM trained teams, or Readiness and Resiliency Teams (RRTs) at the following levels:

- i. **Community RRTs** - to cover the 27 barangays of Naga City, with the barangay DRRM committees at the core of the team, with the participation of the Barangay tanods, Bankat members, and the other community-based organizations.
- ii. **Institutional / Organizational (IRRT)** - educational, business, socio-civic organizations and institutions shall be encouraged to form their own RRTs, and shall be trained using a program that would be customized or suit their specific needs.
- iii. **RRT Youth Brigades** - Youth volunteers shall be provided special training as Readiness and Resiliency Youth Brigades, which shall start at the community level. These groups, after their values-based DRRM training, shall also be tasked to form speakers' bureaus or Trainers' Teams who will in turn provide trainings to children in schools or communities.

SECTION 5: Physical Structures and Facilities. The NC I3RAC shall house the primary program functions, while satellite facilities will also be established in strategic locations in the city to maximize the level of responsiveness to emergencies.

The physical location, area, and infrastructure requirements shall conform to the needs of the programs and operations. Moreover, efforts shall also be exerted to ensure that the structures shall be designed to withstand high projections of wind speed and earthquakes, be environment friendly through the use of energy efficient systems that maximize the use of natural lighting and ventilation, and be models for similar structures in the city.

The central facilities shall be the host or base of the programs described in the previous section through the following offices:

1. Central Communications Center

This shall be the core of the coordination and communications functions of the facility, which shall be expanded from the current communications center of the city. This center shall be equipped with the most advanced technology available, and linked with key agencies, communities, and organizations to provide a complete and far-reaching communications and coordination system that is a critical component to timely and appropriate responses to emergency situations.

Its sub-components shall be the:

Unified Rapid Response Team (URRT) - This shall be the quarters for a team composed of elements from different agencies, such representing the police force, medical, investigative, and other personnel shall be created as a standby force to respond to any public safety or similar situation at any time of the day, 24/7. This team shall be equipped with adequate and state-of-the-arts tools and equipment.

Traffic Management Center (TMC) - This shall house the monitoring and supervision facilities for the maintenance of an efficient and effective traffic management.

Following the goal of making the center equipped with state of the arts communications and management facilities, the TMC shall be the central monitoring hub of closed circuit television cameras (CCTV) in key road intersections and traffic-prone areas.

2. Equipment & Physical Resource Pool (EPRP)

It is an acknowledged fact that not all communities possess adequate or appropriate equipment, tools, or supplies to respond to all types of emergency situations. The NC I3RC shall organize a physical resource pool to lend to communities or organizations during special needs.

3. Research and Development, and Weather and Geophysical Monitoring Center

Physical space and resources shall be allocated for the design and testing of the latest equipment, including the adaptation and fabrication of appropriate and innovative tools for rescue, geophysical and weather tracking, and human resource capability development.

4. Readiness and Resilience Capability Development Center (RRCDC)

This facility will be composed of a training and a multi-media resource center and shall focus on capability development of the targeted community and institutional DRRM or Readiness and Resiliency Teams. The activities shall include periodic trainings and research, and shall engage the services of specialists in fields related to DRRM and resiliency topics, either as occasional lecturers or in-house trainers.

SECTION 6: Initial Funding and Support Network Development.

1. An initial fund of Ten Million Pesos (Php.10,000,000.00) shall be allocated for the construction of the Action Center and other facilities, to be sourced from the Local Disaster and Risk Reduction Management funds of Naga City.

2. Efforts shall be made to generate funds from external sources and to consolidate resources from a support network.

SECTION 7: Timeline of Implementation. The NC IE3RAC shall be fully operational three years after the enactment of this ordinance.

Its Phases of Implementation, including its major milestones and key outputs with corresponding targets for completion shall be the following:

1. Phase 1: October to December 2016 (Last Quarter of 2016)
 - a. Organizational, Programming, and Physical Structure and Facilities Planning
 - b. Organizing of Support Network (including generation of external fund sourcing)
 - c. Bidding of the core Action Center structures and facilities.
2. Phase 2: January to March 2017 (First Quarter of 2017)
 - a. Start of construction of core Action Center structures and facilities.
 - b. Start of Organizing and Capacity Building for:
 - Central Communications Center (3C)
 - Unified Rapid Response Team (URRT)
 - Traffic Management Center (TMC)
 - c. Start of Organizing and Training of Community and Institutional Readiness and Resilience Teams, including the Satellite or secondary sites
 - d. Start of Procurement of additional Equipment and Facilities for the Central and Satellite sites
 - d) Inauguration of the new Action Center - Last quarter

3. Phase 3: January to March 2018 (First Quarter of 2018)
 - a. Full operations of the Action Center
 - a. Continuation of Procurement of Equipment and Supplies
 - c. Continuation of Organization and Capacity Building for NC IE3RAC Offices
4. Phase 4: January to March of 2019 (First Quarter of 2019)
Full Operations and strengthening of the NC IE3RAC

SECTION 8: Staffing and Human Resource Development. The following shall be human resource component of the center:

1. The core staff shall be engaged from the existing personnel of the Naga City DRRM offices, Public Safety Office, BFP, PNP and related offices to ensure the continued employment of qualified personnel.
2. Only in cases when there are no current personnel that are qualified for positions in the facility shall new personnel be hired after a standard screening process.
3. A continuing capacity building program shall be formulated to ensure that the human resources of the facility shall possess the highest level of knowledge, skills and attitudes.

SECTION 9: Effectivity. This ordinance shall take effect immediately upon its approval.

ENACTED: September 27, 2016

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WE HEREBY CERTIFY to the correctness of the foregoing ordinance.

PAUL JOHN F. BARROSA, MBA
Officer-in-Charge,
Secretary to the
Sangguniang Panlungsod

VIDAL P. CASTILLO
City Councilor &
Acting Presiding Officer

APPROVED:

JOHN G. BONGAT
City Mayor