RESOLUTION NO. 2008-056

AN ORDINANCE PRESCRIBING RULES FOR JUNK SHOP OPERATIONS IN NAGA CITY, AND PENALIZING VIOLATIONS THEREOF:-

Author: Councilor Nathan A. Sergio

Be it ordained by the Sangguniang Panlungsod of Naga, that:

SECTION 1. Title. This Ordinance shall be known and cited as the "Junk Shop Ordinance of the City of Naga";

SECTION 2. Scope and Limitation. This Ordinance shall cover all junk shops operating in Naga City, including those street-level ambulant junk buyers/pickers and junk dealers coming from outside the city.

Shops engaged exclusively in the sale of junk automotive parts shall not be covered by this Ordinance.

SECTION 3. Declaration of Policy. It shall be the policy of the City of Naga to promote legal sources of income, such as junk shop operations and related activities, and regulate their operations in accordance with existing zoning, health, safety and environmental laws and regulations.

At the same time, it shall also be the policy of the City to guide, control and regulate its physical growth and development, and protect the character and stability of residential, commercial, industrial, institutional, parks and open spaces within Naga City to promote the orderly and beneficial development of these areas.

 ${\tt SECTION}$ 4. Definition of ${\tt Terms}.$ As used in this ordinance, the terms --

JUNK shall refer to old iron or other metal, glass, paper, or other wastes that may by used again in some form. It shall also refer to second hand, worn or discarded articles.

JUNKSHOP shall refer to any building, including its premises, in which junk is stored. It can be dealing with a particular kind of junk or with all kinds of junk, and it may thus assume a different business name.

JUNKSHOP OWNER/OPERATOR shall refer to any person, firm, association, partnership or corporation who owns and/or operates junk shops for the purpose of buying/ acquiring, and/or selling/disposing junk.

PUBLIC UTILITY MATERIALS shall refer to any material made of copper, brass, bronze or aluminum, being used by public utility companies, whether government-owned or privately-owned, to provide or deliver telecommunication system, power and water supply.

TRANSPORTATION MATERIALS shall refer to all materials used in the railway operations by the Philippine National Railways, whether parts of its communication line or parts of railway track (e.g. rail, switch component, spike, angle bar, tie plate or bolt); these also include all other parts of vehicle, of any type or make, whether public or private.

PUBLIC SAFETY MATERIALS shall refer to all materials intended or designed to provide safety or directions to people, which include street signages/markers, drainage covers, street lighting materials, and the likes.

OTHER METALLIC MATERIALS shall refer to all other metallic materials originating from historic sites, public places and cemeteries, whether public or private, such materials as historical markers, building or plaza markers, tomb or mausoleum signages or markers, fences or railings.

LAW ENFORCERS shall refer to at least a team of two coming from either the Naga City Philippine National Police (PNP) or the Public Safety Office (PSO), and from the Barangay Council or Barangay Police with territorial jurisdiction over the junkshop. The city's Environment and Natural Resources Office (ENRO) shall act as support group to these law enforcers.

AFFIDAVIT OF UNDERTAKING shall refer to a document to be signed by the junk shop owner/operator that categorically states his or her willingness to allow law enforcers to conduct unannounced inspection and verification of Transaction Books or Registers during business hours within the premises of the junk shop.

BUSINESS HOURS and OFFICE HOURS shall refer to the hours from eight o'clock in the morning to 12:00 noon and one to five o'clock in the afternoon, except on non-working holidays.

INFORMANT shall refer to any person, not belonging to law enforcers as herein defined, who provide or supply information to the Naga City PNP and/or PSO in connection with the implementation of this Ordinance.

CENTRAL BUSINESS DISTRICT ONE (CBD 1) shall refer to the area enclosed by the Naga River from the Public Market to Colgante Bridge, then by the Streets of Santonja, Barlin, Hernandez (formerly Igualdad), up to the corner of Zamora.

CENTRAL BUSINESS DISTRICT TWO (CBD 2) shall refer to the area enclosed by the PNR property, the Naga City Subdivision, the private properties along Roxas Avenue/Diversion Road, the Triangulo Elementary School, and the Arago Subdivision.

NATIONAL HIGHWAY and INTER-TOWN ROADS shall refer to the Maharlika Highway as defined by the DPWH, including those portions that by-pass it (i.e. Roxas Avenue/Diversion Road and Almeda Highway), and all other major roads that connects the city to its neighboring towns (i.e. Naga-Camaligan Road and Naga-Gainza Road.)

MAJOR THOROUGHFARES and SECONDARY ROADS shall refer to the main thoroughfares in Naga, the usual busy streets leading to the schools, workplaces, churches, malls, transport terminals, recreation centers and public market. These also refer to roads that are being used to divert or re-route vehicular traffic flows when situation demands. Among others, these shall include BMC Road, J. Miranda Avenue, Magsaysay Avenue and its extension up to Queborac Road, Queborac-Abella Road, Mayon and Taal Avenues, Isarog and M. Castro Streets, Blumentritt and Dayangdang Streets, Jacob and Ocampo Streets, Ateneo Avenue and P. Santos Street, Sta. Cruz Proper up to Bayawas Street, the streets of Felix Plazo and Zamora, and the streets of Fraternidad and Balintawak.

RESETTLEMENT AREAS and HOUSING PROJECTS shall refer to all government, and non-government/private housing projects in Naga City, offering lot only or house-and-lot package to target clientele. These shall include subdivision or resettlement projects initiated/owned either by the National Housing Authority (NHA), by the City Government under its Kaantabay sa Kauswagan Program, by the Couples for Christ under its Gawad-Kalinga Program, by Habitat Foundation, by private housing developers, or by other entities.

SECTION 5. Business Permit Required. It shall be unlawful for any person, firm, association, partnership or corporation to operate or maintain a junk shop or junkyard, or to do business in junk at any place within Naga City, in any manner contrary to the provisions of this Ordinance and without first having obtained a license for such purpose, as herein provided.

Junkshops without Business Permit may be ordered summarily closed by the Office of the City Mayor thru the concerned implementing office of the City Government.

- **SECTION 6.** Documentary Requirements. The following documents shall be required to be filed at the City Planning and Development Office (CPDO), from each person or entity obtaining Business Permit for junkshop operation, namely:
- 6.1 Pro-Forma Application Letter and Information Sheet (to be prepared by CPDO),

stating among others the complete name of the applicant, his/her residence

address and contact number/s; information whether applicant has been

sued/convicted of crime of larceny or crime involving
moral turpitude

or any crime; information as to ownership of business site and other

 $\,$ necessary information. This Application Letter and Information Sheet shall be

duly verified or made under oath.

6.2 Xerox copy of applicant's identification: Voter's ID,
plus Driver's License or any

other valid ID with recent photo and updated Community Tax Certificate;

- 6.3 Barangay Clearance as to the junkshop's acceptability where it is or will be located;
- 6.4 Xerox Copy of SEC or CDA Registration, if applicant is an entity;
- 6.5 Duplicate or certified copy of Partnership Agreement,
 if applicant are partners;
- 6.6 Location Sketch of existing/proposed site for junkshop
 operation;
- 6.7 Proof of Ownership of land and/or building, or Proof of Right to occupy and
- use property (e.g. land title, lease contract,
 usufruct agreement, etc.);
- 6.8 Realty Tax Clearance from the CTO, if property being used for junkshop operation

is owned by the applicant;

6.9 Layout Plan of Junk Shop/Yard, to show sufficient area for stockfiling of

junks, office area, parking area for loading and unloading, entrance and

exit;

- 6.10 List of Employees or Workers, duly certified by the owner/operator;
- 6.11 List of Roving Collectors, if any; duly certified by the owner/operator;
- 6.12 List of Satellite Junkshop/s and their address/es and contact number/s, if any; and
- 6.13 Affidavit of Undertaking, duly subscribed before a Notary Public.

SECTION 7. Evaluation. A five-man Evaluation Team composed of personnel from the Office of CPDO, who will act as team coordinator, and members from the City Engineer's Office (CEO), Bureau of Fire Protection (BFP), City Health Office (CHO), and Environment and Natural Resources Office (ENRO), shall jointly evaluate the application documents, inspect the proposed site and premises, and make written report of their findings and recommendations whether to grant the application or not. The site inspection and evaluation shall be finished in a week's time. If the findings and recommendation is not favorable, then CPDO shall return the application immediately citing the reasons therefor. Only when the findings and recommendation is favorable that the CPDO shall endorse the application to the Business Licensing Division of the City Treasurer's Office (CTO) for assessment purposes and collection of license fees and charges, prior to preparation and issuance of a Business Permit.

For purposes of conducting objective evaluation, the team shall only refer to their respective office mandates and the various other statutes and ordinances, bearing in mind the policies enunciated in this Ordinance.

Applications containing information found by the Evaluation Team to be false shall be denied issuance of permit.

SECTION 8. Appeal for Returned Application; Temporary Business Permit. Appeal to the City Mayor may be made by the applicant only when all the major concerns/problems pointed out by the Evaluation Team shall have been positively addressed.

His/her appeal shall initially pass through the Office of CPDO for re-evaluation, and when warranted, the same is endorsed to the City Mayor for consideration and subsequent issuance of a Temporary Business Permit.

All appeals, however, shall be made by the applicant within fifteen (15) calendar days after his or her receipt of the denial or return of application for a Business Permit; thereafter, no appeal or request for reconsideration will be entertained.

All Temporary Business Permits issued by the City shall automatically become void and legally ineffective after six (6) months from the date of issuance, and no further extension of temporary business permit shall be permitted. Any act to circumvent this provision, such as changing of shop owner's name or business name, is enough ground to warrant automatic denial of application for a Business Permit.

SECTION 9. Entrances, Exits, Fences & Orderliness of Junk Yards. Any premises, piece or parcel of land, licensed and used as junkshop whether existing now or hereinafter created, shall have gated entrances and exits and shall be properly and neatly enclosed or separated from adjoining lots by walls or fences not less than 2.4 meters in height such that all junk materials shall be stocked inside the junkshop premises and not be visible to the public. Orderliness and sanitation within the premises shall always be maintained by the junk owner/operator. Failure to observe this provision will be a cause for revocation or denial of Business Permit.

SECTION 10. Recording Duty of Junk Shop Owners/Operators. Every junk shop owner/ operator shall maintain two (2) kinds of Transaction Books or Registers, one to record acquisitions or purchases and another to record disposals or sales of junk materials herein being monitored and regulated. The Transaction Book or Register specific for acquisitions or purchases have contain the following information: the seller's name, address, sex, age and the Driver's License or any other valid Identification Card, plus the updated Community Tax Certificate; the date, time and place of acquisition of such materials; the description and quantity of such materials; and the name and address of the person or persons from whom the seller acquired such materials, if any. The Transaction Book or Register specific for disposals and sales shall contain the following information: the buyer's name and address, sex, age and Driver's License or any other valid Identification Card, plus updated Community Tax Certificate; the date, time and place of sales or delivery; and the description and quantity of materials sold or delivered.

Such books or registers shall be made available to law enforcers for inspection during business hours, and they shall be preserved for a period of at least three years after the date of last transaction is recorded in such book.

Prior to their use, such Transaction Books or Registers shall both be presented to and accredited by the Naga City PNP and the PSO.

SECTION 11. Additional Duties. To facilitate monitoring purposes, the following duties shall also be performed by the junk shop owners/operators, to wit:

- A. To stockpile separately and apart from other purchased or acquired junks, the public utility materials, transportation materials, public safety materials, and other metallic materials defined in Section 4 and herein being monitored and regulated;
- B. To report to the Naga City PNP and PSO, preferably in writing or at least by phone, the purchase of regulated materials, within twenty four (24) hours, if such materials are purchased and/or stockfiled within the city;
- C. To permit law enforcers to conduct inspection of junkshop premises and transaction books or registers, and to present proof of purchases when requested;
- D. To ensure registration of his roving junk collectors;
- E. To report to the Naga City PNP and PSO all non-City Hall registered ambulant/itinerant junk buyers/pickers and junk dealers from outside Naga, for appropriate action.

SECTION 12. Registration of Ambulant Junk Buyers/Pickers. All ambulant/itinerant junk buyers, or street-level junk collectors/pickers, shall register annually at the City Hall, and be issued Identification Cards (IDs) after attending a half-day seminar on Anti-Fencing Law and on Anti-Pollution/Environmental Protection to be conducted jointly by the Legal Office and the City ENRO. For this, a fee of One Hundred Pesos (P100.00) shall be collected to defray the cost of seminar, handouts and ID.

SECTION 13. Registration of Junk Dealers From Outside the City. All junk dealers coming from outside the city shall register at the City Hall through the Business Division of the City Treasurer's Office, and be issued sticker, or when not available, a registration certification, after submitting documentary requirements and paying regulatory fees. For purposes of identifying the vehicles that these junk dealers use in the city, the type, model and plate number of these vehicles shall be recorded during the registration and their pictures are filed.

SECTION 14. Unlawful Transport. It shall be unlawful for any person or entity to transport or cause to be transported for himself or another from any point within the city or to any point outside the city of any materials described in Section 4 and herein being monitored or regulated, except when it is the same kind and quantity, or of lesser quantity, of purchased or acquired material that was reported to the authorities and recorded in the Transaction Book or Register kept by the junk shop owner/operator.

For purposes of transporting the junk materials being monitored and regulated hereof, the junk owner/operator shall inform, preferably in writing or at least by phone, the Naga City PNP and PSO prior to the actual loading of said materials. The Naga City PNP and PSO may monitor the actual loading of junk materials.

SECTION 15. Duties of the Naga City PNP and PSO. It shall be the duty of the Naga City PNP and PSO to keep the report or information supplied by the junkshop owner/operator in a separate Book or Register maintained in their respective offices as a public record available for verification by any person during office hours.

To attain the purpose and full intent of this Ordinance, it shall likewise be the duty of the Naga City PNP and PSO to conduct orderly, unannounced but coordinated inspection of junkshop premises, and verification of stocked junks and records, during business hours, at such an interval or regularity they deem proper but not less than once a week.

Likewise, it shall be the duty of the law enforcers from PNP and PSO, including the Barangay Police, to apprehend ambulatory/itinerant junk buyers who do not possess IDs issued by the City Hall pursuant to Section 12 hereof, and those junk dealers from outside the city who did not register with the Business Division, City Treasurer's Office pursuant to Section 13 hereof.

SECTION 16. Protection of Junkshop Owner's/Operators's Rights. Junkshop owners/operators duly issued Business Permit in the City of Naga shall be encouraged to organize among themselves, or if organization is already existing, to become members of said organization. They shall be protected from any form of abuse that could be committed by law enforcers. In this connection, law enforcers shall not require anything from the junkshop owner/operator other than what are expressly required under this ordinance. Conduct of inspections and verifications by law enforcers, as a general rule, shall be done only during business hours; however, if conducted beyond business hours, the law enforcers must present an Order issued by a competent Court. In addition, no seizure or confiscation of junks shall be done by law enforcers unless with valid Court Order.

Inspecting law enforcers from PNP shall be specifically authorized in writing by the PNP City Director; those from PSO, by its Office Head; and those from Barangay Police or Tanod, by the concerned Punong Banrangay.

SECTION 17. Preference During Bidding. Notice or Invitation to Bid for junk materials in the City Government of Naga shall be extended to all licensed junk shop owners and operators in Naga City.

SECTION 18. Penalties. Any person or entity found violating any provision of this Ordinance shall be penalized accordingly, as follows:

- A. For violating Section 5 hereof, the penalty shall be: for the first offense, summary closure of the junkshop without any Court Order and administrative fine of Three Thousand Pesos (P3,000.00); for second offense, summary closure of junkshop and administrative fine of Four Thousand Pesos (P4,000.00); for third offense, summary closure of junkshop and administrative fine of Five Thousand Pesos (P5,000.00). In this violation, all junks, and including tools and equipment for junkshop operation, may be restrained or confiscated as the case may be.
- B. For violating Sections 10 and/or any provision of Section 11 hereof, the junk shop owner/operator, for the first offense, shall be administratively fined Five Thousand Pesos (P5,000.00); for the second offense, the owner/operator shall be administratively fined with another Five Thousand Pesos (P5,000.00), in addition to permanent revocation of Business Permit and confiscation of junk;
- hereof, the junks the first offense, C. For Section 14 junkshop violating owner/operator shall, for administratively fined Three Thousand Pesos (P3,000.00) in addition to impounding, by any law enforcer as defined of vehicle/s being used in this ordinance, transporting junk materials including its/their cargo until such time that cargo have been accounted for and found to be in order; for the second offense, the junk shop owner's/operator shall pay administrative fine of Four Thousand Pesos (P4,000.00) without prejudice to impounding of vehicle/s being used for the trade; and for third offense, the junkshop owner's/operator's Business Permit shall be revoked permanently, in addition to administrative fine of Five Thousand Pesos (P5,000.00) and confiscation of junks and issuance of Notice of Restraint against the vehicle/s and the junks therein.
- D. For violating Section 12 hereof, ambulant/itinerant junk buyers/pickers shall, for the first offense, be warned and advised to register at the City Hall and secure appropriate ID within fifteen (15) days; for the second offense, be required to pay administrative fine of Two Hundred Pesos (P200.00) or eight hours of community service in addition to impounding of vehicle/s being used for the trade until he/she shall have complied with the registration requirment;
- E. For violating Section 13 hereof, the junk dealer coming from outside the city shall, for the first offense, be administratively fined One Thousand Pesos (P1,000) in addition to impounding of vehicle/s until he/she has registered at the Business Division, City Treasurer's Office and is issued sticker or registration certification; for the second offense, impounding of the vehicle/s being used and payment of administrative fine of Three Thousand Pesos (P3,000.00); and for the third and succeeding offenses, impounding of the vehicle/s and administrative fine of Five Thousand Pesos (P5,000.00).

- F. For non-observance of target dates pursuant to Section 21 hereof, an administrative fine of One Thousand Pesos (P1,000.00) for every violation committed.
- G. For removal or defacement of public information devise used in summary closures of junkshops without Business Permit, an administrative fine of Two Thousand Pesos(P2,000.00) plus the cost of lost or defaced information devise.

SECTION 19. Grant of Incentives. The City Mayor's Office shall formulate guidelines for granting incentives for law enforcers and informants for the effective implementation of this Ordinance. However, the guidelines, among others, shall set the criteria and procedures for the grant of incentives, define the various forms of incentives to be given, protect the identity of informants, and encourage participation by public utility companies or by private person or entity. Financial incentives, if any, shall be subject to government accounting and auditing rules and regulations.

SECTION 20. Regulation as to Location. The location of junkshops within the City of Naga shall be governed by the following rules:

- A. Junkshops shall be PROHIBITED or REGULATED in the following areas:
 - 1. Central Business District One (CBD 1)
 - 2. Central Business District Two (CBD 2),
 - 3. along the national highway and inter-town roads,
 - 4. major thoroughfares and secondary roads,
 - 5. beside or within 50 meters from any body of water,
 - 6. in resettlement areas or housing projects, except Material Recovery Facilities (MRFs) sanctioned by City ENRO.
- B. Barangay Balatas and Barangay Cararayan are hereby designated as Special Zone for junkshops, starting from the junction of Almeda and Balatas Road up to Cararayan-Del Rosario Road, and, for the purpose of this ordinance, properties therein may be re-zoned residential/agricultural to commercial area in accordance with City Ordinance No. 2000-071, as amended by City Ordinance No. 2002-043. Thus, junkshops are hereby encouraged to locate their businesses to the said area, subject to some business-related incentives that may be granted by the City Government under a guidelines to be prepared by the CPDO in consultation with the City Mayor and to be approved by the SP.
- C. No new junkshop, when this ordinance takes effect, shall be allowed to open in the prohibited or regulated areas. Existing junkshops with business permit shall not be allowed to expand or put up satellite shops within said areas.
- D. Existing junkshops that fail to secure Business Permit within ten (10) days after the publication of this Ordinance shall no longer be issued permit unless he/she transfers to a new location not herein prohibited.

- E. Junkshops presently located in prohibited or regulated areas, but were subsequently issued Business Permit, shall be allowed to continue their business subject to duration herein specified; Provided, that they strictly comply with Section 5 and Section 9 hereof. Violation of Section 5 and/or Section 9 is a ground for revoking the privilege of being allowed to continuously conduct junkshop operation in any prohibited or regulated area. The cancellation of this privilege, or the non-operation of business for at least three months, disqualifies a person or entity from re-opening his/her junkshop in the same area.
- F. The duration for junkshops located beside or within fifty (50) meters from any body of water may be allowed up to December 31, 2009 only; and those located along the national highways and inter-town roads, and major thoroughfares and secondary roads within the city, for a maximum of two (2)(with note of the city mayor dated 8-17-08 "2 years is too long. Same time period December 31, 2009") years from the effectivity of this ordinance; provided further that this limitation shall not cover junkshops that own the land where their business is located. Phase-out scheme for junkshops covered by this limitation shall be prepared, implemented and monitored by concerned offices in the City Government.

SECTION 21. Transitory Provision. The mandatory Transaction Books or Registers pursuant to Section 10 hereof, shall be ready for use by those with Business Permit at the start of the effectivity of this ordinance.

Stockpiling of junks pursuant to Section 11 (A) hereof shall be deemed to have been done and ready for inspection by the law enforcers after fifteen (15) days from the effectivity of this ordinance.

All other junkshops, regardless of size, capitalization or location, operating without Business Permit shall secure Business Permit within ten (10) days after the publication of this Ordinance; otherwise, they shall be summarily closed. These junkshops that were able to secure Business Permit shall likewise be required, within fifteen (15) days after issuance of permit, to prepare and make ready the Transaction Books or Registers pursuant to Section 10 hereof and the required stockfiling pursuant to Section 11 (A) hereof.

Junkshops summarily closed by the City shall not remove or deface any of the signages, plackards/postings, barriers, or any other devise used to signify to the public the message that the establishment is closed. Any removal or defacement of these public information device, whether partially or wholly, shall be strictly prohibited and will be presumed to have been committed by the junkshop owner/operator concerned, or his/her agents/representative.

SECTION 22. Repealing Clause. All ordinances, resolutions, and executive issuances inconsistent with any provision of this Ordinance are hereby repealed, modified and amended accordingly.

SECTION 23. Separability Clause. If, for any reason or reasons, any part or provision of this Ordinance shall be held to be unsconstitutional or invalid, other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.

SECTION 24. Effectivity. This Ordinance shall take effect ten (10) days after its publication in at least one newspaper of local circulation.

ENACTED: August 12, 2008.

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WE HEREBY CERTIFY to the correctness of the foregoing ordinance.

(SGD)GIL A. DE LA TORRE

Secretary to the Sangguniang Panlungsod

(SGD)GABRIEL H. BORDADO, JR.

City Vice Mayor & Presiding Officer

APPROVED:

(SGD) JESSE M. ROBREDO City Mayor